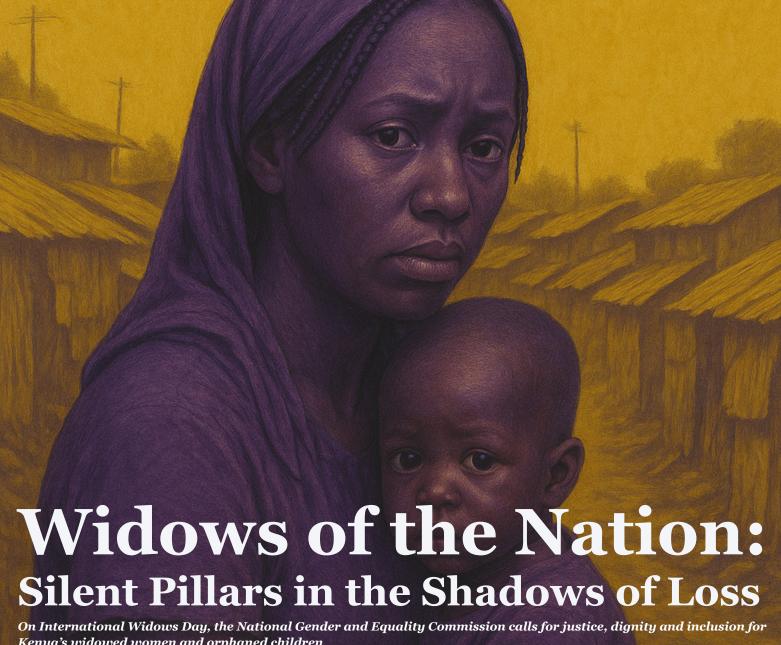
EDITION #18 **JULY 2025**





Equality Bulletin



Kenya's widowed women and orphaned children

In a nation of resilient spirits, widows remain among the quietest yet This year, under the poignant theme "Orphans in Need," Kenya and to spotlight the injustice that shadows their lives.

most powerful symbols of survival. Every 23rd of June, International turned its gaze to the intertwined struggles of widowed women and Widows Day pierces through the silence to honour their strength — the children they raise, often amid poverty, dispossession, and social



Kilifi's Turning Point: NGEC Pushes for Inclusive Governa Amid Rising Inequality



Fair Vote, Equal Voice: NGEC Rallies for Inclusive Elector Reforms Ahead of 2027



Equity on the Move: NGEC and JICA Reimagine Road Safety Through Inclusive Transport



JULY 2025

A Message from the Chief Executive Officer

In this 18th edition of the Equality Bulletin, we spotlight the often-unacknowledged strength of Kenya's widowed women and orphaned children—silent survivors navigating complex grief amid systemic exclusion. As we commemorated International Widows Day under the theme "Orphans in Need", the Commission reaffirmed its commitment to ensuring that every widow and child in Kenya is protected, supported, and empowered to thrive. Their stories call us to deepen legal protections, dismantle harmful cultural norms, and expand access to social justice.

Our efforts this quarter have extended across the country—from Kisumu to Kilifi, Kitui to Nairobi—where we are amplifying voices, bridging policy with grassroots realities, and pushing forward a bold vision of inclusion. Whether it's tackling the scourge of gender-based violence, advancing inclusive electoral reforms, mainstreaming unpaid care work, or reimagining road safety through our partnership with JICA, the Commission remains steadfast in translating constitutional ideals into everyday realities for Special Interest Groups.



Let us continue to act with purpose. For widows. For children. For women and men. For every Kenyan.

Purity Ngina, PhD, MBS Chief Executive Officer National Gender and Equality Commission

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Breaking the Silence: NGEC Raises Alarm Over Soaring GBV Cases in Kisumu as Kilifi Women Demand

As gender-based violence escalates across Kenya, the National Gender and Equality Commission (NGEC) rallies communities in Kisumu and Kilifi to speak out, support survivors, and strengthen accountability.

In a troubling revelation that underscores the urgent need for action, the National Gender and Equality Commission (NGEC) has reported a disturbing surge in gender-based violence (GBV) in Kisumu County, where over 576 survivors have sought help at the Gender-Based Violence Recovery Centre (GBVRC) at Jaramogi Oginga Odinga Teaching and Referral Hospital (JOOTRH) in just the first half of 2025.

The statistics, coupled with parallel grassroots mobilisations in Kilifi County, point to a country grappling with the quiet epidemic of GBV and femicide. During a recent community engagement forum in Nyakach Sub-County, NGEC's Regional head, Mr. Davis Okeyo, disclosed that the majority of the reported cases involved physical and sexual violence, most of them occurring within domestic settings. However, he warned that the real figure could be far higher due to widespread underreporting.

"Despite the numbers, we believe many cases remain in the shadows," said Okeyo. "Survivors often face shame, stigma, and hostility from both their families and society. That silence is what we must break."

Okeyo urged cultural and religious leaders to use their platforms to challenge harmful norms and encourage communities to report violence. His appeal comes as economic burdens on survivors continue to mount — with an NGEC study showing that survivors spend up to KSh 16,000 in their pursuit of justice and recovery.



NGEC's Regional Head, Mr Davis Okeyo, addressing the media during a press briefing

A Parallel Cry for Justice in Kilifi

Hundreds of kilometres away in Kilifi County, women leaders and GBV champions gathered under the banner of the "End Femicide Campaign – Kilifi Edition", spearheaded by Hon. Gertrude Mbeyu, Kilifi's Woman Representative. The campaign, part of a national KSh 100 million government programme empowering elected women to lead anti-GBV initiatives, attracted survivors, civil society actors, state agencies, and community members to a rallying cry: #Imetosha – Enough is Enough.

Held at Bofa Youth Grounds, the forum drew emotional testimonies from survivors – including Adam, a male survivor of intimate partner violence – highlighting that GBV affects all genders and that inclusive, survivor-centred care is critical.

The NGEC's Malindi Regional Office observed the event, documenting key concerns. Among them was the confusion surrounding P3 forms, with many participants still unaware that they are free of charge for GBV cases — a detail clarified publicly by police and health representatives.

While the campaign brought visibility to hidden suffering, it also exposed systemic gaps. The Deputy Governor of Kilifi announced that a safe space for GBV survivors had been set up in the county — though not yet fully operational. Partners like SHOFCO have pledged support, but logistical and financial hurdles remain.

NGEC reinforced its stance: that response efforts must be coordinated, inclusive, and data-driven. The Commission's role, enshrined under the Constitution of Kenya 2010 and the NGEC Act of 2011, includes monitoring equality-related rights and providing technical support on GBV policy.

Greening Equality: NGEC Trains Trailblazers for Inclusive Climate Action

In a transformative move blending climate science with social justice, the National Gender and Equality Commission (NGEC) convened a landmark two-day hybrid training on Climate Change, Climate Finance, and Solutions. Held recently in Nairobi and accessible online, the training Commission staff, women, youth, representatives from marginalised groups in a shared pursuit of climate equity sustainability.

The session—designed to bridge knowledge gaps and strengthen grassroots capacity—marks a turning point in Kenya's push for a future where every citizen can meaningfully participate in climate action, regardless of their gender, age, or social standing.

"Understanding the mechanics of climate finance and carbon markets opens new doors for our communities," said a youth participant. "It means we can design projects that not only protect our environment but also create economic opportunities—especially for women and youth."



Participants pose for a group photo during the two-day hybrid training on

Recognising this imbalance, NGEC structured the training to ensure accessibility. Complex topics like REDD+ (Reducing Emissions from Deforestation and Forest Degradation), carbon trading systems, and environmental safeguards were broken down into engaging, interactive sessions. Kenya's Constitution 2010 is unambiguous in its call for inclusion, equality, and non-discrimination. Articles 27, 43, and 56, among others, enshrine rights to equal participation, environmental justice, and socioeconomic opportunity. NGEC's training echoed this constitutional spirit.

The climate crisis is not gender-neutral, and neither should its solutions be. NGEC's training sets a commendable precedent—proving that when knowledge is democratised, and participation is equitable, we sow the seeds of real, lasting change.





Counting the Uncounted: Kenya's **Bold Step to Value Unpaid Care Work**

Kitui's NGEC-led Meeting with Kirinyaga County Commissioner Marks a Pivotal Moment in Kenya's Push for Inclusive Development and Recognition of Women's Invisible Labour

but powerful moment of statecraft, the National Gender and Equality Commission's (NGEC) Kitui Regional Office paid a courtesy call Kirinyaga the County Commissioner this week. Though seemingly routine in form, the meeting signals a turning point in the nation's fight for social justiceone where the invisible becomes visible, and the unpaid finally count.

The meeting, which precedes the much-anticipated Quarter Four Equality and Inclusion Technical Working Group (EITWG) Coordination Meeting, set its sights historic objective: mainstreaming unpaid care and domestic work into county development frameworks through the rollout of the National Care Work Policy.



Dr. Moses Saranta of NGEC poses for a group photo

It's a bold move, considering the economic and gender dynamics at play. According to recent data, women in Kenya perform over 75% of all unpaid care work, from childrearing and elder care to domestic chores. Yet, they remain starkly underrepresented in the corridors economic decisions are where made.

This contradiction—between contribution and recognition-has been one of Kenya's most persistent barriers to gender equality.

Kirinyaga County – In a quiet You cannot speak of inclusive development if the labour that sustains households, communities, and the economy is omitted from policy and planning," stated Dr. Moses Saranta, Regional head at NGEC-Kitui, during the meeting. "This policy brings the work of millions of women into the realm of rights and responsibility—no longer charity, but equity."

> Unpaid care work has long been sidelined in Kenya's national accounting systems. It is labour that underpins the productivity of all other sectors, yet it has no value **GDP** monetary calculations. Women, especially those from marginalised and special groups, often themselves caught in a cycle where caregiving excludes them from employment, education, leadership. The burden is economic and emotional, and its invisibility compounds its weight.

> NGEC's commitment is further cemented by its work in facilitating affirmative action, conducting audits on SIG inclusion, building data repositories, and ensuring that Kenya meets its international obligations, including the Beijing Platform for Action and SDG 5 on Gender Equality.

> The EITWG model-Equality and Inclusion Technical Working Groups—brings together civil public officials, society, and stakeholders harmonise to approaches, share data, monitor progress.

Quarter 4's coordination meeting is expected to solidify commitments from counties to establish localised action plans for care work, with NGEC offering technical guidance and compliance monitoring.

Fair Vote, Equal Voice: NGEC Rallies for Inclusive Electoral Reforms Ahead of 2027

The Commission champions gender parity, representation, and accessible electoral systems at high-level Senate forum.



NGEC Vice Chairperson Thomas Kovier, Commissioner Mbithuka Nzomo, and Director of Legal Affairs and Human Rights, pose for a group photo during the stakeholder engagement

In a significant move to shape -an a more equitable political remained landscape ahead of Kenya's constitutional backing. 2027 General Elections, the National Gender and Equality constitutional Commission (NGEC) tabled robust Committee on Justice, Legal Affairs and Human Rights, reforms.

The stakeholder engagement, held in Nairobi last week, was Kenya's electoral architecture. Mbithuka, and Director of Programmes and Research, Mr Paul Kuria—each reinforcing constitutional mission and promote equality eliminate discrimination, particularly for Special Interest Groups (SIGs).

the centre Commission's submission was the unfinished business of achieving gender parity in underscored the the Multi-Sectoral Working of Group Report on the twothirds gender principle

obligation

equality "Gender is imperative," has Commissioner Koyier stated proposals emphatically. "Our electoral before the Senate Standing framework must reflect the diverse makeup of our society, ensuring that women and men calling for sweeping electoral share power and responsibility equally."

gender, NGEC Beyond emphasised the urgent need to convened to scrutinise gaps in actualise Article 100 of the Constitution, which mandates Representing the Commission representation for marginalised were Commissioner Thomas communities-including youth, Koyier, Commissioner Nzomo persons with disabilities, and minority groups. Commission proposed specific legislative and administrative NGEC's mechanisms to make political to spaces more accessible and responsive to the needs of these

The Commission's intervention is timely. With political parties already positioning themselves for 2027, NGEC's engagement with lawmakers is elected leadership. The team strategic and urgent—aimed at critical influencing electoral reforms importance of implementing that mirror the spirit and letter Kenya's transformative Constitution.





» CONTINUATION

"Widowed and Forgotten: Kenya's Invisible Crisis of Women and Orphaned Children"

As International Widows Day spotlights "Orphans in Need," Kenya confronts deep-rooted challenges of discrimination, poverty, and neglect among widowed families.



Commissioner Mbithuka Nzomo during the commemoration of International Widows Day at Bugo Primary School, Nyamira Count

On 23rd June every year, the world pauses to remember and honour widowed persons and their children - a vulnerable group often overlooked despite sheer numbers profound struggles. This year's International Widows Day theme, "Orphans in Need," casts a critical spotlight on the intertwined vulnerabilities that widows and orphaned children face in Kenya and beyond. It is a clarion call to recognise not only their loss but the systemic barriers that deny them justice, security, and hope for a better future.

According to the 2022 Kenya Demographic and Health Survey (KDHS), Kenya is home to approximately 2.2 million orphaned children -7.6% have lost one parent, while 1.1% have lost both. Many of these children are under the care of widows who bear the burden of grief alongside economic insecurity and social exclusion. National Gender The and Equality Commission (NGEC), the constitutional body mandated to promote gender equality and nondiscrimination, unequivocally joined the voices advocating for urgent action to protect this fragile demographic.

Widowed women in Kenva frequently encounter a cascade of challenges, including discriminatory cultural practices, loss of property, eviction from matrimonial homes, and exclusion from formal economic resources. "Widows often lose not only their spouses but also their homes, land, and dignity," explains Mbithuka, Acting Nzomo "Their Chairperson of NGEC. children suffer the consequences dropping out of school, malnutrition, trauma, vulnerability to abuse."

Despite constitutional guarantees — notably Articles 27, 43, and 53 of the Constitution of Kenya 2010 — which enshrine rights to equality, inheritance, education, healthcare, and protection, many widows remain marginalized. The National Gender and Equality Commission's extensive research reveals that only a small fraction of land titles are jointly held by women. This exclusion severely limits widows' control over family resources and their ability to provide for orphaned children.



Women participants during the commemoration of International Widows' Day in Nyamira County

rural and urban many communities, harmful cultural norms perpetuate this cycle of dispossession. Widows stigmatized, pressured into harmful rites, or denied guardianship of their children. The absence of organised widow networks further weakens their collective voice to demand justice or access devolved social funds.

This year's International Widows Day was marked with significant activities across Kenya. At Bugo Primary School in Nyamira County, over 7,000 widows from counties including Nyamira, Kisii, Homa Bay, Kisumu, and Kericho gathered in a powerful demonstration of solidarity. The event, graced by H.E. Rachel Ruto, Kenya's First Lady, focused on providing legal aid and empowering widows to claim their rights.

Commissioner Michael Nzomo underscored the need for systemic change: "Legal protections exist, but enforcement remains weak. We must strengthen access to justice and reform laws to protect widows and their children."

In Kilifi County, Dr. Karungaru joined community efforts to commemorate the day, highlighting the persistent barriers widows face and the collective responsibility to uphold their dignity and rights.



Commissioner Dr Margaret Karungaru during the commemoration of International Widows Day in Kilifi

As Kenya marks this solemn day, the stories of widows and orphans serve as a powerful reminder of the unfinished journey toward equality and justice. The challenge now is for the nation—its government, communities, and citizens—to transform legal promises into lived realities, ensuring that widows and their children can not only survive but thrive with dignity and hope.

The National Gender and Equality Commission remains steadfast in advocating for the rights and dignity of widowed persons and orphaned children. As Acting Chairperson Nzomo Mbithuka articulates, "No widow should suffer injustice, and no child should grow up without protection, care, and the right to family."

In a nation striving towards inclusive development and equality, recognising and addressing the plight of widows and orphans is both a moral imperative and a critical step towards a fairer society.





"When Men Rise": Rewriting the Script on Masculinity and Equality at Masinde Muliro University

NGEC's Kisumu Regional Office leads bold campus engagement to redefine fatherhood, mental health, and male responsibility in Kenya's pursuit of gender equality.

Kakamega, Kenya — In a nation where traditional expectations of masculinity often demand silence, stoicism, and strength without vulnerability, a quiet revolution is unfolding. And it began, rather unexpectedly, with a celebration of fathers.

At Masinde Muliro University of Science and Technology (MMUST), the Kisumu Regional Office of the National Gender and Equality Commission (NGEC) held a groundbreaking engagement with male faculty and students—a session that boldly declared: "Men matter—at home, at work, in society."

Behind the simplicity of that phrase lies a deeper, timely message: Kenya's path to gender equality must include, not sideline, men. Particularly fathers. Particularly boys. Particularly the vulnerable and voiceless among them. "When fathers are present and emotionally engaged, communities thrive. Equality is not just a women's issue—it's everyone's issue," said Mr. Davis Okeyo, NGEC Kisumu Regional Office. "And it starts by giving men permission to feel, to speak, and to care."



Participants pose for a group photograph during the Male engagement forum at Masinde Muliro University of Science and Technology

The Kisumu Regional Office has long been active in grassroots outreach, policy monitoring, and legal compliance. But its latest focus on fatherhood, male mental health, and the redefinition of masculinity underscores the Commission's commitment to leaving no one behind.

"When we speak of special interest groups—youth, older persons, persons with disabilities—we must also recognise that men, too, can be vulnerable. Equality is not about replacing one form of dominance with another. It is about partnership," said Mr. Davis Okeyo, NGEC Kisumu Regional Office.

NGEC's constitutional mandate spans a wide range of functions—from facilitating gender

mainstreaming in all public and private institutions to conducting equality audits and compliance assessments in line with Articles 27, 43, and 56 of the Constitution.

But where policies often struggle to penetrate culture, storytelling and campus engagements like this one are proving powerful tools for change. As the Commission prepares to replicate this model across other campuses and communities, it calls on other actors—county governments, universities, private sector stakeholders, and faith-based institutions—to take male engagement seriously. With suicide rates among Kenyan men nearly three times higher than women, and societal expectations around masculinity still stifling, the need for interventions like this has never been more urgent.

Kilifi's Turning Point: NGEC Pushes for Inclusive Governance Amid Rising Inequality

A high-level engagement in Malindi led by NGEC is redefining how Kilifi addresses the rights and needs of its Special Interest Groups

In a bold move to stem the tide of deepening inequality in Kilifi County, the National Gender and Equality Commission (NGEC) has launched a spirited campaign to embed inclusion at the heart of governance. At the forefront of this mission is Commissioner Dr. Margaret Karungaru, who recently led a strategic dialogue with Kilifi County Assembly leadership, setting the tone for a new era of equitable development.

Meeting with Hon. Michael Ngala, the Clerk of the County Assembly, alongside key oversight committees, the Commission championed the prioritisation of Special Interest Groups (SIGs)—women, youth,



Commissioner Dr Margaret Karungaru with Hon. Michael Ngala, the Clerk of the County Assembly, Kilifi County, during a courtesy call to his office

persons with disabilities (PWDs), children, older members of society, minorities, and the marginalised—in all governance processes.

"When budgets ignore the lived realities of vulnerable groups, development stalls. We must shift from tokenism to meaningful inclusion," said Dr. Karungaru during the consultative engagement.

The Commission urged the Assembly to adopt gender-responsive budgeting and ensure inclusive public participation, two cornerstones of equitable governance.

Later, during a session with the Kilifi County Equality and Inclusion Technical Working Group (TWG), the Commission received progressive proposals aimed at turning Kilifi into a beacon of inclusive policy implementation. These included community-led audits of service delivery, mapping of barriers faced by PWDs, and stronger enforcement of children's rights.





Smart Solutions, Equal Futures: Nyandarua Steps Boldly into Inclusive Development

NGEC's Nakuru Office convenes partners' forum to pioneer gender-responsive and rights-based strategies for marginalised groups

In a decisive move to anchor equality at the heart of local development, the National Gender and **Equality** Commission (NGEC), through its Nakuru Office, convened a high-level partners' forum in Nyandarua County. Themed around smart, inclusive solutions, the meeting explored innovative ways to ease the daily burdens borne disproportionately by women, older persons, and other special interest groups.

The event, held in collaboration with the Nyandarua County Government and development partners, delved into issues ranging from access to clean water, digital innovations in household labour, to the plight of street-connected families. The discussions revealed a compelling narrative: that everyday inequality is not merely a matter of personal struggle but a systemic issue requiring bold, rights-based policy intervention.



Nakuru NGEC Regional Officers and Nyandarua County representatives engage

"Equality is a constitutional right," stated Ms. Agnes Njunji, the County Executive Committee Member (CECM) present at the forum. "We must go beyond token inclusion. Our development strategies must integrate gender responsiveness, accessibility for persons with disabilities, and real support for older persons."

In rural Nyandarua, where the burden of fetching water still falls heavily on women and girls, NGEC proposed a piped water infrastructure strategy to reach households directly —thereby reducing time poverty and improving maternal health outcomes. This was supported by evidence shared during the forum showing that women in some parts of the county walk up to 6 kilometres daily to access clean water, exposing them to both physical strain and insecurity.

Another transformative idea floated was the digitisation of labour-saving household tools and sustainable energy alternatives to lessen women's dependence on firewood and manual farm tools. Such interventions, the Commission argued, align directly with Kenya's obligations under Article 43 of the Constitution, which guarantees every Kenyan the right to health, water, education, and dignity.

The initiative exemplifies NGEC's broader mission: to translate constitutional promises into tangible gains for women, youth, children, persons with disabilities, minorities, older persons, and all those whose voices often go unheard.

Kicking Out Inequality: NGEC and Partners Empower Street Youth Through Football in Nairobi

Sport becomes a powerful tool for promoting gender equality and inclusion among vulnerable urban youth in Land Mawe/Muthurwa



The NGEC team poses for a group photo with street-connected youth during the mini-football tournament

In a vibrant mini-football tournament held in Nairobi's Land Mawe/Muthurwa, the National Gender and Equality Commission (NGEC) teamed up with local partners to engage over 250 street-connected youth in a groundbreaking initiative that blends sport with social justice.

The event, organised in collaboration with the Undugu Society of Kenya and supported by several community-based organisations (CBOs), used football not just as a game but as a platform to educate young people on their rights, gender equality.

environmental stewardship, and access to essential public services.

"This tournament is more than just sport," said George Wanyonyi-NGEC. "It is about creating inclusive urban communities where every young person, regardless of background, understands their rights and opportunities. We are committed to ensuring no one is left behind."

Street-connected vouth, marginalised and overlooked, found a rare space to voice their concerns and learn about referral pathways to justice and support services. The initiative reflects NGEC's constitutional mandate to promote equality freedom from discrimination, particularly for special interest groups including youth.

Winning teams were awarded branded footballs, symbolising both victory on the field and empowerment off it. The success of the event underscores the innovative approach NGEC is adopting to address social inequalities through culturally relevant and youth-friendly engagements.

As Kenya continues to grapple with urbanisation challenges, this event highlights the role of community partnerships in fostering fairness, inclusivity, and accountability—core values central to NGEC's mission. It is a clear demonstration that equality is not just a policy but a practice that can be celebrated through unity and sport.





Pictorials















Equity on the Move: NGEC and JICA Reimagine Road Safety Through Inclusive Transport

A groundbreaking partnership redefines road safety with a focus on the most vulnerable—Kenya's special interest groups.

Nairobi, Kenya - In a nation where road traffic accidents consistently rank among the top causes of death, a transformative approach to road safety is underway. The National Gender and Equality Commission (NGEC), in collaboration with the Japan International Cooperation Agency (JICA), recently convened a high-level stakeholder engagement meeting centred on the "Project for Strengthening the Safety-System Approach to Road Traffic Accidents in Kenya." This initiative signals a shift towards inclusive, equitable transport systems that uphold Kenva's constitutional commitment to equality and nondiscrimination.



Paul Kuria, Director of Programmes and Research

Road safety in Kenya is a pressing public health concern. According to the World Health Organization, Kenya experiences an alarming number of road traffic fatalities and injuries each year, disproportionately affecting vulnerable populations women, persons with disabilities, children, the elderly, and other marginalised groups often collectively referred to as Special Interest Groups (SIGs). This reality demands a recalibration of road safety strategies beyond conventional methods, integrating a human rights and equality perspective.



The Commission and JICA delegations pose for a group photograph during the stakeholder engagement meeting

The NGEC's mission to promote gender equality and freedom from discrimination is inseparable from the effort to reform Kenya's road safety frameworks. The recent meeting with JICA, a leader in international development cooperation, brought together policymakers, disability advocates, urban planners, and transport experts. Together, they explored innovative solutions aimed at transforming Kenya's road transport infrastructure into a system that is universally accessible and equitable.



Commissioner Michael Nzomo

"Roads and transport are not merely about movement; they are about enabling access to education, healthcare, employment, and social participation," said Nzomo Mbithuka, Commissioner of NGEC. "Yet, for too long, our roads have been designed without regard to the needs of those who are most vulnerable. This partnership with JICA represents a critical step toward embedding equality into the very fabric of Kenya's transport policies."

JICA's Project for Strengthening the Safety-System Approach emphasises a holistic strategy that includes road infrastructure improvements, enhanced enforcement of traffic laws, and public education campaigns. However, what sets this initiative apart is its steadfast commitment to universal design principles — ensuring that roadways, crossings, signage, and public transport accommodate all users regardless of their physical ability, age, or gender.

Article 27 of the Constitution states unequivocally that every person has the right to equal protection and benefit under the law without discrimination based on disability, gender, age, or other grounds. Moreover, Article 43 guarantees social and economic rights such as accessible healthcare and adequate housing, which are inextricably linked to safe and accessible transportation.

The NGEC's involvement in road safety thus transcends infrastructure. It entails rigorous monitoring of compliance with national policies and international treaties, advocacy for affirmative action, public education to shift cultural attitudes, and research to inform evidence-based policy making.

As Kenya's urban populations grow and vehicle numbers rise, the need for inclusive transport systems becomes ever more urgent. The NGEC-JICA partnership aims to catalyse change through pilot projects, technical capacity building, and community engagement, particularly targeting counties with high incidences of traffic-related injuries.

Hiroji Kasamatsu, JICA's team leader for the project, expressed optimism about the collaborative potential. "Our goal is to share global best practices tailored to Kenya's context, promoting a culture of safety that leaves no one behind."

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